

Message Text

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ACTION PM-07

INFO OCT-01 EUR-25 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 INR-10 L-03 NEA-10 NSAE-00 PA-03 RSC-01

PRS-01 SPC-03 TRSE-00 MBFR-04 SAJ-01 H-03 NSC-10

SS-15 ACDA-19 IO-15 AEC-11 AECE-00 OIC-04 OMB-01

DRC-01 /148 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 7794

SECDEF WASHDC IMMEDIATE

USMISSION NATO BRUSSELS IMMEDIATE

AMEMBASSY VIENNA

INFO AMEMBASSY LONDON

S E C R E T BONN 14341

VIENNA FOR DEAN

E.O. 11652: GDS

TAGS: PARM, GW, NATO

SUBJECT: MBFR COMMON CEILING: NEW FRG INSTRUCTIONS

1. RUTH CALLED IN EMBOFF OCT. 2 AND PROVIDED US WITH THE FOLLOWING TEXT OF PARA 34 ON COMMON CEILING, WHICH FRG NATO DEL HAS JUST BEEN INSTRUCTED TO TABLE AT NEXT APPROPRIATE NAC OR SPC MEETING.

2. BEGIN TEXT. THE ALLIES WILL NEGOTIATE FOR INCLUSION IN A FIRST PHASE AGREEMENT OF LANGUAGE PROVIDING FOR A SECOND PHASE OF NEGOTIATIONS AND FOR AGREEMENT TO THE CONCEPT OF A COMMON CEILING FOR NATO AND WARSAW PACT GROUND FORCES IN CENTRAL EUROPE. THE FORCES TO BE ADDRESSED IN THE SECOND PHASE SHOULD BE THE AGGREGATES OF NATO AND WARSAW PACT GROUND FORCES REMAINING IN THE
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GUIDELINES AREA AFTER FIRST PHASE REDUCTIONS. THE

ALLIES SHOULD SEEK FURTHER REDUCTIONS OF SOVIET FORCES IN THE SECOND PHASE. THE DETAILED NEGOTIATING POSITION FOR THE SECOND PHASE, INCLUDING THE SPECIFICATION OF THE COMMON CEILING LEVELS AND COMPOSITION) WILL BE DETERMINED WITHIN THE ALLIANCE. ALTHOUGH ALLIED DECISIONS ON THE SECOND PHASE SHOULD BE RESERVED FOR FURTHER EXAMINATION AND REFLECTION WITHIN THE ALLIANCE, THIS SECOND PHASE WILL ON THE WESTERN SIDE FOCUS ON REDUCTIONS OF NON-US NATO FORCES. THE ALLIANCE WOULD WISH TO BE FREE TO DECIDE FOR ITSELF HOW THE WEIGHT OF THE REDUCTION REQUIRED FOR THE SECOND PHASE SHOULD BE DISTRIBUTED AMONG THE NATIONAL FORCES INVOLVED.

SECOND PHASE REDUCTIONS WOULD NOT BE NEGOTIATED IN PARALLEL WITH NEGOTIATION ON THE REDUCTIONS ENVISAGED IN PARAGRAPHS 24-28 ABOVE. THE ALLIES SHOULD THEREFORE NOT BECOME INVOLVED IN DISCUSSING DETAILS OF SECOND PHASE REDUCTIONS WITH THE EAST EARLY IN NEGOTIATIONS OTHER THAN TO SAY THAT THE SECOND PHASE WOULD COMPLETE MOVEMENT TO THE OVERALL MBFR GOAL OF A COMMON CEILING ON NATO AND WARSAW PACT GROUND FORCE MANPOWER IN THE GUIDELINES AREA. END TEXT.

2. COMMENT: RUTH TOLD EMBOFF THAT DEFENSE MINISTRY AGREEMENT TO THE ABOVE TEXT WAS THE RESULT OF TOUGH AND PROTRACTED INTERMINISTERIAL NEGOTIATIONS, PARTICULARLY WITH WIECK
RUTH CONSIDERED THE TEXT, AND PARTICULARLY THE FIRST SENTENCE, TO BE A MAJOR ACHIEVEMENT GIVEN THE INCONCLUSIVE DISCUSSIONS ON THE TOPIC LAST WEEK WITH SENIOR FRG OFFICIALS IN WASHINGTON. IN CONNECTION WITH THE COMMON CEILING, RUTH CONTENDED THAT THE FORMULATION "NEGOTIATE FOR" WAS ONLY SLIGHTLY STRONGER THAN THE WORD "SEEK", WHICH THE GERMANS WISHED TO DROP. HE NOTED THAT THE WORDS "FIRST PHASE" DID NOT APPEAR BEFORE AND THUS MODIFY THE PHRASE "AGREEMENT TO THE CONCEPT OF A COMMON CEILING...". ALTHOUGH THIS DOES NOT CHANGE THE GENUINE US AND FRG WISH TO ACHIEVE SUCH AN OBJECTIVE IN THE FIRST PHASE, RUTH SAID IT DOES SLIGHTLY SOFTEN THE OVERALL FORMULATION. RUTH EXPRESSED THE STRONG
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HOPE THAT PARA 34 AS A WHOLE, REPORTED ABOVE, COULD BE ACCEPTED BY THE US.
HILLENBRAND

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